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## Tree and Woodland Strategy for Wolverhampton 2019-2029

## Consultation Draft - July 2019





CITY OF VERMAMPTON

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### Introduction

Despite being a dense urban area, Wolverhampton is a green city with a plentiful coverage of trees. Issues such as an ageing stock of street trees, pressure for development and financial constraints on the Council mean, however, that this is under threat. The need to tackle climate change presents both a challenge and an opportunity for trees in the City.

This Tree and Woodland Strategy for 2019 to 2029 seeks to establish a way in which the City of Wolverhampton Council can realise the many benefits of trees and improve the coverage in the City through management of its own stock as well its planning and other powers. Through this strategy the Council plans to make Wolverhampton a greener, healthier and more prosperous City.

## Vision for Trees and Woodlands in Wolverhampton

1.1 Trees are a key part of green infrastructure, defined by Natural England as:

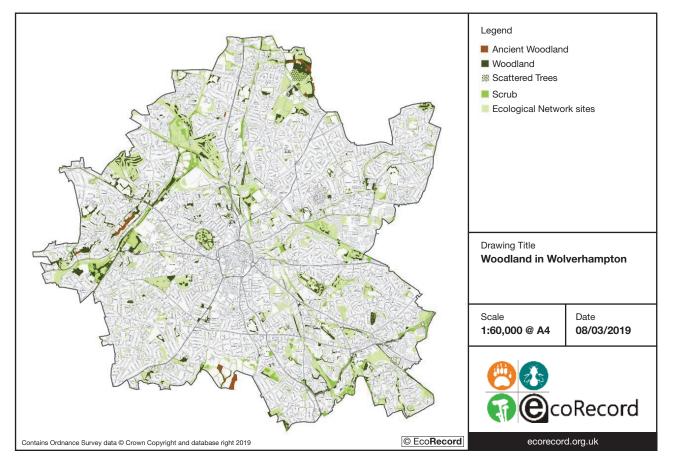
> "a strategically planned and delivered network comprising the broadest range of high quality green spaces and other environmental features." (Natural England, 2009)

- 1.2 Trees in the City of Wolverhampton provide a number of social, environmental and economic benefits and are an integral part of the historic environment.
- 1.3 Wolverhampton's Vision for Trees and Woodlands is of a City with trees and woodlands which:
  - Earn the city a reputation for their high quality in open spaces, in developments and on the highway

- Help to support regeneration and attract investment
- Support social inclusion through their location in all communities
- Support health and wellbeing through their accessibility and proximity to where people live, learn, work, play and shop
- Are healthy, widespread and diverse with trees of all ages and sizes
- Have a high amenity value and promote biodiversity
- Help to improve air quality and to adapt to and mitigate climate change



## The Importance of Trees and Woodlands to Wolverhampton



- 2.1 Wolverhampton is a green city, despite being a predominantly urban area. About 3.9% of the City is covered by woodland (around 274 hectares) and 33% (around 120 hectares) of this is designated as Sites of either national or Local Importance for Nature Conservation.
- 2.2 Wolverhampton has a number of prominent parks, including West Park, East Park, Hickman Park, Fowlers Park and Bantock Park, which contain a variety of mature trees and woodland. There are also a range of other open spaces containing significant cover of trees and woodland, such as Smestow Valley Local Nature Reserve and Northycote Farm Country Park, both managed by the City



Council. Other notable areas of trees and woodland include: Moseley Hall and Wightwick Manor Woods, owned by the National Trust; Peascroft Wood Nature Reserve, Bilston, managed by the Birmingham and Black Country Wildlife Trust; Bushbury Cemetery; and the recently declared Wyrley and Essington Canal Nature Reserve, managed by the Canal & River Trust. Just to the north of the city boundary is Pendeford Mill Nature Reserve, also managed by the City of Wolverhampton Council. There are an estimated 30,000 street trees in the City, 350,000 to 400,000 trees in parks, cemeteries and open spaces and approximately 11,500 on land managed

by Wolverhampton Homes (excluding private gardens). With the addition of trees on land managed by other Council services, it is estimated that the total number of trees managed by or on behalf of the City of Wolverhampton Council is 400,000 to 450,000.

- 2.3 There are four woodlands currently designated as ancient woodlands in Wolverhampton. These are at Park Coppice and Ashen Coppice/ Ashen Coppice South, on the southern edge of the City, and at Vale Head Woodland and Tettenhall Wood on Tettenhall Ridge. A further five woodlands have been identified as either possibly or probably Ancient Woodland; adjacent to Park Coppice; at Northycote Farm Coppice and the adjacent Waterhead Brook (three); and at Rakegate Wood.
- 2.4 There is a history of urban forestry planting in Wolverhampton going back to the planting of Peascroft Wood on mounds of old coal spoil and the foundations of old cottages, in the early 20th century, by the Midland Reafforesting Association. The most recent initiative was the Black Country Millennium Urban Forest which planted around 70 hectares of new woodland in Wolverhampton, funded by the Lottery and Forestry Commission, between 1995 and 2001. These were planted in parks and open spaces, in school grounds and on some areas of highway land. Urban forestry planting has contributed towards enhancing vacant and derelict land as well run-down and neglected green space.
- 2.5 There are over 750 Tree Preservation Orders in the city, protecting thousands of

trees, mainly on private land, from damage or removal. Many cover trees in the Victorian and 20th Century suburbs in the west including the remnants of woodland at Tettenhall Ridge. There are also 31 Conservation Areas in which anyone intending to carry out works to trees are required to give prior notice to the City Council.

- 2.6 Trees contribute significantly to the sense of place in Wolverhampton, particularly in the south and west of the city where they complement the physical features of the Smestow Valley and Tettenhall Ridge to create a strong feeling of separation and contribute to the continued identity of the suburb of Tettenhall as a 'village'.
- 2.7 Trees are also being planted in new developments and at locations such as Bilston Urban Village. The City's trees are, however, coming under increasing pressure as trees planted in Victorian and Edwardian times mature, modern utility locations restrict the potential to plant and replace street trees and as new higher density developments reduce opportunities for significant planting. Many larger forest trees which reach maturity in these locations are either not being replaced or are replaced by smaller species which have reduced canopies and less impact while others are lost to new developments. Wolverhampton is therefore faced with the prospect of a reduction in tree cover in the City.

## 3

## The Benefits of Trees



## Climate change adaption and mitigation

3.1 Hard surfaces such as buildings and roads absorb heat in daytime and release it at night time; the resulting 'urban heat island effect' can result in temperature differences of up to 9oC between residential centres and surrounding areas (Woodland Trust, 2019). Trees help to reduce this effect by both providing shade and the cooling effect of water evaporation from leaves. This reduces the negative effect of heat on people's health (in particular the elderly and vulnerable), on economic productivity and reduces energy demand for cooling buildings. Trees will therefore help adapt to climate change as summers are predicted to become drier and warmer. Trees can also contribute to climate change mitigation as they absorb carbon dioxide and provide a source of carbon-neutral renewable energy.

#### Flooding

3.2 Hard surfaces also increase the speed and volume of water run-off which can cause localised flooding of roads and

properties when drains and sewers cannot cope with the volume of water. Trees leaves intercept rainfall, and through transpiration and evaporation, return it to the atmosphere. In doing so, trees can reduce the rate of runoff by up to 62% compared to hard surfaces (Woodland Trust, 2019), thereby reducing the risk of flooding. Single trees such as street trees have a much higher water use than trees in a plantation, due to their larger canopy and greater exposure. Sustainable Urban Drainage Systems (SUDS), which include trees, can absorb water and release it slowly into the drainage system, contributing to reducing flooding as well as promoting biodiversity. This is likely to become increasingly important as climate change predictions are that winters will become warmer and wetter.

#### Air quality

3.3 There is growing evidence about the illeffects of poor air quality on people's health, in particular on heart and lung conditions, including asthma. There is evidence that urban trees can help disperse and, to a limited extent, reduce air pollution (AQEG, 2018). Trees filter



gaseous pollutants from the air and trap dust particles which are then washed to the ground by rain, thus improving the air quality.

#### Noise

3.4 Natural barriers such as trees and hedges can act as an attractive way of reducing noise from roads and other sources through absorbing sound (AAIS,2000). This is particularly important in a dense urban area such as Wolverhampton, where industrial and residential uses are sometimes closely located and landscaped buffers can help to mitigate noise and visual impacts.



#### **Biodiversity**

3.5 Biodiversity describes the 'variety of life', or the range of plants, animals and habitats that exist in a given area. Defra's biodiversity strategy for England, Biodiversity 2020, published in 2011, describes woodlands as one of our richest habitats and one of the priorities it identified for action is more sustainable management of existing woodlands and expanding the area of woodland in England (Defra, 2011).

- **3.6** Trees are important sources of food and shelter for a range of wildlife and therefore contribute to biodiversity, both as street trees and as part of gardens, parks and other open spaces. Trees and deadwood are important ecosystems. They connect woods and enable wildlife to travel. Street tree planting is important as it also connects links between parks and other green spaces allowing wildlife to travel between sites. Over-mature trees and those with deadwood and cavities are particularly valuable for bats, birds and invertebrates.
- 3.7 Through Birmingham and the Black Country's Biodiversity Action Plan, 2010 and subsequent Local Nature Partnership and Nature Improvement Areas, the importance of trees and woodland are recognised and is reflected in work on biodiversity in Wolverhampton.

#### Green and blue infrastructure

3.8 Trees are an important element of green and blue networks, exploiting natural corridors such as streams and rivers as well as man-made features such as roads. canals and (often redundant) railway tracks. These provide transport and recreational routes, providing multiple benefits including climate change adaption and mitigation, improved air quality, flood prevention and improved public health. They make a significant impact on the landscape, and many taller trees form skyline features in their own right. Smaller trees contribute by softening the urban landscape and often provide valuable screening and privacy. Trees also provide an important link to the past and complement the character of conservation areas and historic buildings.



### Health and wellbeing

3.9 Trees, both on their own and as part of green spaces, make a positive contribution to people's mental and physical wellbeing. Attractive open spaces provide places to exercise and to unwind, assisting with physical fitness and in reducing stress and anxiety. Access to trees and open space therefore has major health benefits and can assist in increasing physical activity, reducing obesity and improving mental health with consequent benefits for individuals' wellbeing and quality of life as well as financial benefits to the NHS and the wider economy (Woodland Trust, 2019 & nhsforest,org).

### **Community benefits**

3.10 Trees make a major contribution to creating attractive public spaces, create local distinctiveness and encouraging people to walk and cycle, take exercise and engage in social interaction in their community. This can also assist in crime

reduction by increasing public use and informal surveillance. Connecting with trees and nature as part of outdoor learning can also benefit children's concentration and improve results (Woodland Trust, 2019). Numerous studies on green space and particularly woodland have shown that they are highly valued by communities (ipsos.com). Trees are also important in improving the image of a city or area, as evidenced by the higher quality environment and image of the west of Wolverhampton, an area with a high level of tree cover.

#### Economic benefit to developments

3.11 Trees as part of good quality green space can improve people's perceptions of a development and increase property values and green space itself has been shown to have economic value (Woodland Trust, 2019). Trees indirectly promote the use of retail areas by creating an attractive environment for people to shop.

## Management of Trees on Council Land

- 4.1 Trees in Wolverhampton are managed in a variety of ways, dependent upon the land on which they stand and the risk they present. Table 1 below summarises the management regime for trees on Council-controlled land:
- **4.2** Environmental Services are responsible for maintaining the tree stock on the adopted Highway and in Parks and Open Spaces. Budgetary constraints mean they primarily focus upon emergencies and trees that are deemed a danger to people or

#### Table 1: Management of trees on Council-controlled land

| Location                                  | Responsibility                             | Management Regime  | Comments   |
|---|--|--|--|
| Highways<br>Land                          | Environmental<br>Services                  | Trees close to the adopted highway<br>(approx. 12,000, one third of<br>highways trees) are subject to a<br>four-yearly inspection and<br>maintenance regime (inspection,<br>pruning, reduction etc.). Other trees<br>are dealt with on a reactive basis<br>when they have been reported as<br>potentially in a dangerous condition | Regime has been in<br>place since 1986.<br>Trees close to the<br>highway are assessed<br>as higher risk and<br>inspection/<br>maintenance works<br>undertaken. |
| Parks, Open<br>Spaces &<br>Cemeteries     | Environmental<br>Services                  | Reactive works only on trees<br>considered a danger to public or<br>property (out of total number of<br>trees in parks, open spaces &<br>cemeteries of 350,000 to 400,000)   | Trees in these areas<br>represent a lower risk<br>except where they are<br>close to the<br>highway/high footfall<br>areas                                      |
| Schools                                   | Individual schools                         | Schools are responsible for their<br>own tree maintenance regimes<br>which vary and may be reactive or<br>include an annual tree inspection  |  |
| Council<br>property                       | City Assets<br>(aka Corporate<br>Landlord) | Reactive maintenance works   |  |
| Communal<br>land on<br>housing<br>estates | Wolverhampton<br>Homes                     | Subject to a five-yearly inspection and maintenance regime   |  |



property because of damage and disease. This includes disturbance by tree roots and trees on private land which fall onto the highway. Reported issues with trees are categorised as emergency, priority and routine and dealt with accordingly; not every request for works is met. Case law established by the Witley Parish Council v Cavanagh (2018) Court of Appeal judgement means that inspection of trees in Council ownership is now deemed necessary at a minimum of every two years; this is addressed in the Action Plan below.

**4.3** Recent budget constraints have disrupted tree planting operations. User groups are committed to planting trees at no cost to the Council at East Park, Bantock Park, West Park, Penk Rise, Bradmore Recreation Ground and Coppice Wood through external funding from the Woodland Trust.

- 4.4 In line with national policy, the Council has an Open Space & Playing Fields Strategy & Action Plan which provides a basis for investment in the open spaces which it manages.
- 4.5 Wolverhampton Homes have a rolling Tree Management Programme, to undertake tree inspections and complete identified works on communal land which they manage. This is undertaken by a commercial partner and includes an emergency response service. They also provide an inspection service for trees located in tenants' gardens that are reported to be dead, diseased or dangerous. The Tree Management Programme survey has potential locations for replanting or replacement programmes although there is currently a limited budget for such works.

## Trees on Private Land

5.1 Table 2 below summarises the management regime for trees on private land and other sites outside Council control:

#### Table 2: Management of trees on Private land

| Location                               | Responsibility                             | Management Regime  | Comments  |
|--|--|--|---|
| Canal<br>towpaths and<br>railway lines | Canal & River<br>Trust and<br>Network Rail | Risk based safety maintenance<br>regime; maintained by Canal & and<br>River Trust and Network Rail | Trees and vegetation<br>only managed for<br>safety concerns –<br>does not cover light/<br>TV reception issues |
| Private Land                           | Landowner                                  | All maintenance and safety issues are the responsibility of the owner                              | Issues of complaints /<br>safety / pests etc. are<br>dealt with by the<br>Council's Regulatory<br>Services    |



5.2 Trees on private land which are deemed to be of public value are protected by Tree Preservation Orders, commonly referred to as TPOs. TPOs are created either on individual or groups of trees which are visible from the highway or publicly accessible sites and are deemed to be of amenity. Wolverhampton contains over 750 TPOs covering thousands of trees.

Anyone who wished to carry out works to a tree protected by a TPO must apply for permission to the Council's Planning Service.

Trees within Conservation Areas are also 5.3 given some protection; anyone who wishes to carry out works to trees in a Conservation Area must notify the Planning Service giving six weeks' notice of their intention to enable the trees to be inspected and an assessment of the proposed works. This gives the Council the opportunity to place a Tree Preservation Order on the tree if it is considered to be of value to public amenity.

### Trees in New Developments



### **National Planning Policy Framework**

- 6.1 The government's National Planning Policy Framework (NPPF) sets out the Government's planning policies for England along with a framework for preparing local development plans and for making planning decisions. In paragraph 7 it states that 'the purpose of the planning system is to contribute to the achievement of sustainable development'. One of the three overarching objectives of the planning system is to contribute to protecting and enhancing our natural environment and development plans should contain strategic policies for the conservation and enhancement of the natural environment and to address climate change (Paragraph 20c).
- 6.2 The NPPF states that planning policies should aim to enable and support healthy lifestyles, for example through the provision of safe and accessible green infrastructure (paragraph 91), plan green

infrastructure to mitigate and adapt to climate change (paragraphs 149 and 150) and reduce the causes and impacts of flooding, including the use of sustainable drainage systems (paragraphs 157 and 165).

6.3 NPPF also advises that planning policies and decisions should contribute to and enhance the natural and local environment (paragraph 170) by protecting valued landscapes and sites of biodiversity and recognising the economic and other benefits of trees and woodland. In particular, developments resulting in the loss or deterioration of vulnerable habitats (such as ancient woodland and ancient or veteran trees) should be refused, unless there are wholly exceptional reasons and a suitable compensation strategy exists (paragraph 175). Further, more detailed, guidance on planning for trees and woods is included in Planning Practice Guidance on implementing the NPPF.



#### Black Country Garden City and Natural Capital

- 6.4 The Black Country Garden City concept is being promoted by the Black Country Local Enterprise Partnership, Black Country councils and Homes England to create high quality housing developments in the Black Country which embody garden city principles. The Black Country Garden City Principles include green streets and easy access to green spaces. Four areas were selected to illustrate the potential of the vision, including the Canalside Quarter in Wolverhampton. City of Wolverhampton Council's housing arm, WV Living, has committed to seeking accreditation for the Garden City principles in its housing developments and has already received Garden City accreditation for the site at Sweetbriary, Ettingshall.
- 6.5 Natural Capital is a concept established in 2012 by the UK Government's White Paper The Natural Choice which contained the ambition "to be the first generation to leave the natural environment of England in a better state than it inherited". A 25 Year Natural

Capital Vision has been produced for the West Midlands Combined Authority which is seeking to develop a Natural Capital Investment Strategy and Programme for the West Midlands. Delivering the Vision would involve developing greenspaces and green corridors and therefore improving the cover and quality of trees and woodland in the West Midlands. A Natural Planning Toolkit has already been trialled in Birmingham.

### **Black Country Core Strategy**

6.6 The Black Country Core Strategy, adopted in 2011, contains a number of policies which relate to the value of trees and woodlands. Strategic Policy CSP3 protects a strategic network of environmental infrastructure while policies address nature conservation (ENV1), flood risk, the urban heat island effect and sustainable urban drainage systems (ENV5) and protection for the open space and recreation network (ENV6). A review of the Black Country Core Strategy, to be known as the Black Country Plan, is under way with a revised plan currently due to be published in 2020.



### Wolverhampton Unitary Development Plan

- 6.7 The Council's Unitary Development Plan, adopted in 2006, contains policies on nature conservation (N1 and N4), protection of hedgerows (N6) and protection of Tettenhall Ridge ancient Woodland (N8).
- 6.8 Policy N7: The Urban Forest states the following:

The Council will, in partnership with others, seek to preserve, enhance and extend the urban forest within Wolverhampton by:

- Ensuring trees and areas of woodland are properly managed and maintained, and taking opportunities to plant new trees and areas of woodland on land in council ownership, where appropriate;
- Encouraging short term forestry techniques on temporarily vacant sites;
- Discouraging the removal of mature, healthy trees, including the placing of tree preservation orders on trees worthy of and in need of protection;
- Requiring, where appropriate, the replacement of trees removed with council consent, with trees of a size and species specified by the council;
- Maintaining and re-establishing trees within the street scene;
- Protecting and enhancing existing hedgerows and ancient and seminatural woodlands.

The Council will ensure that species native to the local area are used in planting and landscaping, where possible.



#### Wolverhampton Open Space Strategy and Action Plan

6.9 In support of Policies ENV6 of the Black Country Core Strategy and R3 of the Unitary Development Plan, the City Council has produced an Open Space Strategy and Action Plan, the latest revision of which was approved by the Council in July 2018. This assesses the provision and quality of a range of open space categories across the city against agreed standards for provision and identifies any shortfalls. It does not identify any major city-wide shortfalls in open space provision or quality, although some sites score low for conservation and biodiversity, for example levels of opportunities for wildlife habitats such as through the provision of woodland areas. It also does not include specific standards for trees, either on open spaces or at a wide level such as street trees.

#### Supplementary Planning Document on Residential Development

6.10 The Council's Supplementary Planning Document on Residential Development was adopted in 1996 and complemented the policies contained in the first Unitary Development Plan, adopted in 1993. Section 2.9, provides the development context for Trees and Landscaping and refers to the measures to be taken to retain, protect and integrate existing trees in new development. Section 3 and 6 refer to the retention of trees and hedges in new developments. It states (paragraph 1.5) that areas of open space outside gardens should normally incorporate areas of trees and shrub planting of approximately 25% of the open area and also refers to the provision of trees and shrubs on private gardens (1.6). Section 8 on Safety and Security refers to selecting and arranging planting, boundary trees and hedges to allow surveillance and avoid hiding places, including trees close to footpaths with clear stems of not less than 1.8 metres.

#### **Area Action Plans**

6.11 The City Council adopted, between 2014 and 2016, three Area Action Plans (AAPs) for key areas of the City. All contain policies on Environmental Infrastructure (Bilston Corridor AAP Policy BC8, Stafford Road Corridor Policy SRC9 and City Centre Policy CC10) which support the provision of open space to enhance biodiversity, reduce the urban heat island effect and provide for sustainable water management, plus the use of Sustainable Urban Drainage Schemes (SUDS). Those for the City Centre and Bilston Road Corridors also include the incorporation of street trees and areas of woodland in new development, and those for Bilston and Stafford Road Corridors support proposals for biomass on vacant sites.



### **Neighbourhood Plans**

6.12 Wolverhampton also has two neighbourhood plans, both adopted in September 2014. Heathfield Park Neighbourhood Plan contains several policies (numbers 2, 13 and 22) which reference protecting and enhancing trees and woodland. The Tettenhall Neighbourhood Plan covers an area in the west of the City for which trees and woodlands form a significant part of their local character and quality. A site-specific proposal (TNP6) protects the site of the Wolverhampton Environment Centre, now incorporated into the Smestow Valley Local Nature Reserve. There are also a number of general policies (numbers TNP12, TNP15 and TNP16) which protect and enhance tree cover.

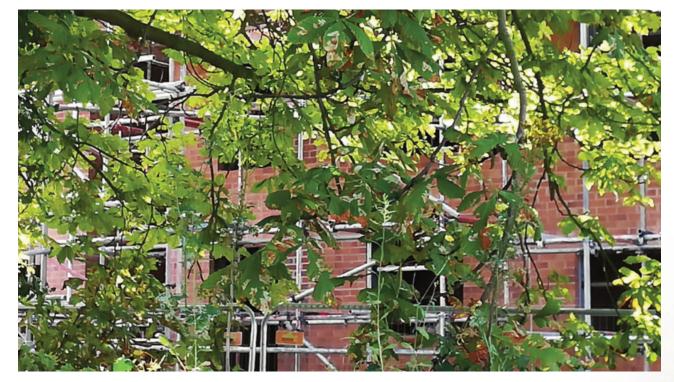
## City of Wolverhampton Council Developments



- 7.1 The City of Wolverhampton Council plays a key role in highway, transportation, housing and other development schemes, either developer or as a development partner, including schemes such as the Wolverhampton Interchange, Westside and the City Learning Quarter.
- 7.2 The Council has a Connected Places Strategy, published in 2017, which provides guidance on the Council's vision for a better-connected city centre. One of the seven key objectives for the strategy includes enhancing the city centre with more trees and shrubs on streets and open spaces.
- 7.3 In support of the Connected Places Strategy, the council has its own Public Realm Design Guide. In Section 2.7 it recognises the role of trees in creating shade and shelter and providing colour and contrast. It also notes that they can define routes and enclosed spaces as well as, adjacent to streets, creating a pleasant boulevard feel that psychologically

encourages slower vehicle speeds. The Strategy acknowledges the contribution trees make to absorbing pollution, dampening noise levels, reducing the urban heat island effect, preventing flash flooding and improving biodiversity. Further detailed guidance for new street trees is provided.





- 7.4 Where highway and other schemes require the removal of mature trees, including street trees, it can be difficult to find room for replacements, either in the original or alternative locations, particularly where mature forest trees are removed. This has produced challenges in maintaining the tree cover in parts of the City.
- 7.5 In other areas, particularly off the highway, the Council is planting trees in new schemes at schools and open spaces. A key success is at Bilston Urban Village, where new planting is taking place in public open spaces and neglected woodland areas are being brought into active management, enhancing biodiversity and public use. Here longterm management is to be through the Land Trust, relieving pressure on the Council's maintenance budgets.
- 7.6 WV Living is the Council's housing arm which is building new houses for sale and for rent, the latter to be managed by Wolverhampton Homes. The City Council has committed to replacing all trees removed as part of the Heath Town regeneration scheme and to seek to meet the Black Country Garden City standards for all of its schemes, where possible.



# Council Activity to Promote Trees and Woodlands

8.1 The Council's Parks and Countryside Service employs Park Rangers who work across the City's parks and nature reserves and organise a range of events to celebrate and educate the public about their trees and wider biodiversity. The Council also works with 'Friends of Parks' and other voluntary groups which take part in planting, maintenance and other activities in parks. These activities are advertised on the Council's website and via social media as well as on site, along with a wide range of other events in the City's parks and nature reserves.



## O Wider Strategic Links



### **Council Plan**

9.1 The City of Wolverhampton Council Plan 2019-2024 seeks to achieve six strategic outcomes. One outcome is strong, resilient and healthy communities a key element of which is enabling residents to live an active, healthy life including enjoying the city's beautiful parks and open spaces. Another outcome is a vibrant, green city which we can all be proud of; this outcome also recognises the importance of our natural open spaces.

#### Health and Wellbeing

**9.2** The City's Vision for Public Health 2030, Public Health Annual Report 2017 and



Joint Public Health and Wellbeing Strategy 2018-2021 recognise between them the importance of wider influences on health and wellbeing and the need to work across the public sector to improve health outcomes, including levels of physical activity and access to greenspace.



### **Procurement Strategy**

9.3 The Council's Procurement Strategy 2015-2018 contains a number of objectives relating to Sustainability. These includes specifying products, such as sustainable timber, that do not have a harmful impact. They also include specifying products that minimise the use of energy, water and raw materials and the creation of pollution, carbon emissions and other greenhouse gases in their production, transportation and operation. Another objective is to use renewable energy or recycled materials. All of these objectives support the use of sustainable timber and timber products, including recycled timber, paper and cardboard, by the Council.

## 10

## **Financial Implications**

10.1 The financial implications of the Actions contained in this Strategy, in particular those arising from case law established by the Witley Parish Council v Cavanagh (2018) Court of Appeal judgement referenced in paragraph 4.2, will be dealt with separately as individual actions are brought forward for any relevant approvals.

## Monitoring and Evaluation

11.1 The Tree and Woodland Strategy is a 10-year strategy for the decade 2019-2029. A majority of the actions are for commencement or implementation in the first three years. It is therefore proposed to monitor and evaluate progress after three years, in the year 2022-2023.



## Tree and Woodland Strategy Objectives



- Retain the current level of tree and 1. woodland coverage across open spaces, the highway, residential and commercial areas in the City, replacing tree and woodland where it is removed
- Protect Ancient Woodland, ancient and 1. veteran trees and other trees and woodland of ecological, cultural, recreational and amenity value to the City
- З. Where possible, increase tree and woodland coverage, particularly in: new developments; areas of low overall coverage; and in areas of deprivation where residents have limited access to green infrastructure
- Improve the amenity value of new and 4. existing trees and woodland through species selection, location and management
- 5. Contribute to climate change mitigation by increasing carbon capture by trees and woodland in the City
- 6. Help the city adapt to climate change and reduce both the urban heat island effect

and effects of surface water flooding by tree and woodland planting, particularly in areas of low tree coverage

- 7. Improve biodiversity through planting and improved management of the City's trees and woodland using native species and those adapted to climate change where possible
- Support regeneration and improve the 8. image of the City to residents, visitors and investors
- Tackle social exclusion and improve public 9. health by providing access to trees and woodland, along with other open space, for all sectors of the community
- *10.* Support sustainable procurement of timber and timber products, including recycled products
- 11. Improve partnership working within and outside the Council to achieve these objectives

## $\left|\left\langle \cdot\right\rangle \right\rangle$

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- 3. Impacts of Vegetation on Urban Air Pollution, Air Quality Expert Group (AQEG), 2018
- 4. Trees & Shrubs for Noise Control, Arboricultural Advisory & Information Service (AAIS), 2000
- 5. Biodiversity 2020: A strategy for England's wildlife and ecosystem services, Defra, 2011
- 6. https://nhsforest.org/evidence-benefits#Reduced costs through healthcare prevention
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## Achieving the Objectives: Tree and Woodland Action Plan 2019-2029

## 1. Policy

| Ref | Action   | Lead Service<br>/Employee   | Timescale   | Comments  |
|-----|--|---|---|---|
| 1.1 | Endorse principles of<br>Woodlands Trust's<br>Tree Charter   | City Planning/<br>Strategic Health Lead<br>(City Planning)  | September<br>2019   | To be approved with<br>Strategy by Cabinet.<br>Set of principles<br>which we endorse,<br>number of areas we<br>already cover  |
| 1.2 | Provide Ecosia to staff<br>& councillors as an<br>option to use as<br>internet search engine<br>on Council IT<br>equipment   | ICT/ Solution<br>Development<br>Manager   | June 2019   | Ecosia is an ethical not<br>for profit search engine<br>which is carbon<br>neutral & invests its<br>profits in planting<br>trees. It was not made<br>the Council's default<br>search engine as<br>search results not as<br>detailed as Google;<br>therefore staff are given<br>a choice which to use. |
| 1.3 | Include reference to role<br>of trees and woodland<br>in promoting physical<br>activity and mental<br>health and wellbeing in<br>Public Health Annual<br>Reports   | Public Health/<br>Consultant in Public<br>Health + City Planning/<br>Strategic Health Lead<br>(City Planning) | Annually from<br>June 2019  |   |
| 1.4 | Review reference to role<br>of trees and woodland<br>in promoting physical<br>activity and mental<br>health and wellbeing in<br>Joint Health & Wellbeing<br>Strategy and Joint<br>Public Mental Health &<br>Wellbeing Strategy | Public Health/<br>Consultant in Public<br>Health + City Planning/<br>Strategic Health Lead<br>(City Planning) | September<br>2023 (Joint<br>Health &<br>Wellbeing<br>Strategy) and<br>September<br>2021 (Joint<br>Public Mental<br>Health &<br>Wellbeing<br>Strategy) |   |

### 1. Policy

| Ref  | Action  | Lead Service<br>/Employee  | Timescale                  | Comments   |
|------|---|--|----------------------------|--|
| 1.5  | Review reference to role<br>of trees and woodland<br>in promoting physical<br>activity and mental<br>health and wellbeing in<br>revised Active City<br>Strategy | Public Health/<br>Consultant in Public<br>Health + City<br>Planning/ Strategic<br>Health Lead (City<br>Planning)     | September<br>2019          |  |
| 1.6  | Review reference to<br>sustainable purchasing,<br>including timber and<br>timber products, when<br>Procurement Strategy<br>is reviewed                          | Procurement/ Head<br>of Procurement  | To be advised              |  |
| 1.7  | Review of strategic<br>policies on trees and<br>woodlands in Black<br>Country Plan  | City Planning/<br>Strategic Health<br>Lead (City Planning)   | 2022/23 (plan<br>adoption) | As part of Black<br>Country Plan process   |
| 1.8  | Support West Midlands<br>Combined Authority in<br>development of Natural<br>Capital Investment<br>Strategy and<br>Programme                                     | City Planning/<br>Strategic Health<br>Lead (City Planning)   | April 2021                 | Seek inclusion<br>of sites in<br>Wolverhampton to<br>improve tree cover<br>in City |
| 1.9  | Use Natural Capital tool<br>to inform assessment<br>and selection of larger<br>housing sites in Black<br>Country Plan   | City Planning/ Lead<br>Planning Manager<br>(Sub-Regional<br>Strategy)  | December<br>2019           |  |
| 1.10 | Embed principles<br>of Black Country<br>Garden City in Black<br>Country Plan  | City Planning/<br>Strategic Health<br>Lead (City Planning)<br>+ Lead Planning<br>Manager (Sub-<br>Regional Strategy) | 2022/23<br>(plan adoption) |  |

## 1. Policy

| Ref  | Action   | Lead Service<br>/Employee  | Timescale                | Comments  |
|------|--|--|--------------------------|---|
| 1.11 | Produce guidance<br>note for trees in new<br>developments,<br>including street trees<br>(both residential +<br>commercial) | City Planning/<br>Strategic Health<br>Lead (City Planning)   | September<br>2020        | To supersede<br>guidance in<br>Supplementary<br>Planning Document<br>on Residential<br>Development                                |
| 1.12 | Review guidance on<br>Tree Preservation<br>Orders/ trees in<br>Conservation Areas  | City Planning/<br>Strategic Health<br>Lead (City Planning)<br>+ Section Leader                                     | September<br>2020        |   |
| 1.13 | Consult Woodland<br>Trust on Open Space<br>Strategy and<br>Action Plan   | City Planning/ Lead<br>Planning Manager<br>(Sub-Regional<br>Strategy)  | Completed<br>summer 2018 |   |
| 1.14 | Greater consideration<br>of trees & woodlands<br>in Open Space<br>Strategy & Action Plan<br>review 2020                    | City Planning/<br>Strategic Health Lead<br>(City Planning)   | July 2021                | Action Plan due to be<br>updated 2020/21.<br>Consider adoption of<br>Woodland Trust<br>Woodland Access<br>Standard in review.     |
| 1.15 | WV Living to seek to<br>apply Black Country<br>Garden City principles<br>in its schemes<br>where possible                  | Housing/ Service<br>Manager – Housing<br>Development   | Ongoing                  | Already achieved for<br>Sweetbriary,<br>Ettingshall but not<br>possible for all<br>developments<br>because of site<br>constraints |
| 1.16 | Review provision for<br>trees in Public Realm<br>Design Guide &<br>Connected Places<br>Strategy                            | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Landscape Architect<br>(City Centre) | September<br>2019        | Seek to strengthen<br>guidance on trees &<br>achieve increase in<br>trees in public realm   |

## 1. Policy

| Ref  | Action  | Lead Service<br>/Employee  | Timescale | Comments |
|------|---|--|-----------|----------|
| 1.17 | Aim to ensure, through<br>local regeneration<br>schemes in the City, no<br>net loss in trees through<br>individual schemes and<br>for overall net increase<br>in tree cover | City Development/<br>Head of City<br>Development   | Ongoing   |          |
| 1.18 | Ensure new and<br>existing planting &<br>maintenance<br>programmes take<br>account of climate<br>change and disease   | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | Ongoing   |          |
| 1.19 | Continue to implement<br>current policy on<br>maintenance of trees<br>on highway, parks and<br>open spaces as<br>outlined above in<br>section 4                             | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | Ongoing   |          |
| 1.20 | Seek to replace existing<br>street and park trees<br>when removed, where<br>possible supplemented<br>by additional planting   | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | Ongoing   |          |
| 1.21 | Ensure new and<br>existing planting &<br>maintenance<br>programmes take<br>account of climate<br>change and disease   | Wolverhampton<br>Homes/<br>Neighbourhood<br>Services Manager   | Ongoing   |          |

## 1. Policy

| Ref  | Action  | Lead Service<br>/Employee                                    | Timescale | Comments |
|------|---|--|-----------|----------|
| 1.22 | Continue to implement<br>current policy on<br>maintenance of trees<br>on Wolverhampton<br>Homes land as outlined<br>above in section 4        | Wolverhampton<br>Homes/<br>Neighbourhood<br>Services Manager | Ongoing   |          |
| 1.23 | Seek to replace existing<br>trees on<br>Wolverhampton Homes<br>land when removed,<br>where possible<br>supplemented by<br>additional planting | Wolverhampton<br>Homes/<br>Neighbourhood<br>Services Manager | Ongoing   |          |

## 2. Engagement & Promotion

| Ref | Action   | Lead Service<br>/Employee  | Timescale                    | Comments   |
|-----|--|--|------------------------------|--|
| 2.1 | Further develop existing<br>communications<br>strategy for consulting<br>with and informing<br>residents and<br>businesses of<br>programmed planting &<br>maintenance work on<br>trees and woodland  | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | March 2020                   |  |
| 2.2 | City of Wolverhampton<br>Council to consider a<br>scheme, working with<br>management<br>organisations, to<br>encourage tenants to<br>plant native species  | Housing Service/<br>Service Manager –<br>Housing Strategy &<br>Policy + Management<br>Agents                         | Ongoing from<br>October 2019 | To include Tenant<br>Management<br>Organisations and<br>Housing Associations   |
| 2.3 | Consider organising and<br>participating in cultural<br>events to celebrate the<br>City's trees  | Local Economy/ Head<br>of Local Economy  | Ongoing from<br>October 2019 | Possible events<br>include Tree Week &<br>Tree Charter Day   |
| 2.4 | Continue organising<br>and participating in<br>cultural & environmental<br>events to celebrate the<br>City's parks, open<br>spaces, nature<br>reserves & trees   | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager   | Ongoing                      | Existing tree walks,<br>nature & other<br>events. Possible<br>additional events<br>include Tree Week &<br>Tree Charter Day |
| 2.5 | Seek to establish new<br>'Friends of Parks'<br>groups & continue to<br>work with both new and<br>existing 'Friends' groups<br>& other community<br>groups in promoting<br>cultural events, tree<br>protection, tree planting<br>& other activities | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager   | Ongoing                      | Build on existing<br>model of 'Friends<br>of Parks' groups<br>for parks and<br>open spaces                                 |

| Ref | Action   | Lead Service<br>/Employee   | Timescale                 | Comments   |
|-----|--|---|---------------------------|--|
| 2.6 | Promote to schools<br>their participation in<br>cultural events, tree<br>protection, tree planting<br>and other activities   | City Planning/<br>Strategic Health Lead<br>(City Planning) +<br>Education/ PHSE<br>Advisory Teacher                   | From<br>September<br>2019 | To include tree<br>planting in school<br>grounds   |
| 2.7 | Seek to involve people<br>with a wide range of<br>ages, abilities and<br>social background in<br>tree-related activities in<br>the community to<br>maximise participation,<br>promote health and<br>wellbeing and social<br>inclusion and to reflect<br>the diversity of the local<br>population                             | Local Economy/ Head<br>of Local Economy +<br>Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager | Ongoing                   |  |
| 2.8 | Continue to work in<br>partnership with other<br>organisations, including<br>the Woodland Trust and<br>Birmingham & Black<br>Country Wildlife Trust,<br>in promoting cultural<br>events, tree protection,<br>tree planting and other<br>activities to 'Friends of<br>Parks' groups, other<br>community groups and<br>schools | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager  | Ongoing                   | Examples of current<br>Woodland Trust<br>initiatives include<br>Street Trees project<br>and community tree<br>packs, providing free<br>trees for planting by<br>community groups<br>plus the Tree<br>Council's Tree<br>Wardens scheme. |

## 3. Delivery of New Trees & Woodland

| Ref | Action  | Lead Service<br>/Employee   | Timescale                    | Comments   |
|-----|---|---|------------------------------|--|
| 3.1 | Include standards for<br>trees in guidance note<br>for trees in new<br>developments,<br>including street trees  | City Planning/<br>Strategic Health Lead<br>(City Planning)  | March 2020                   | To follow approval of<br>Tree & Woodland<br>Strategy   |
| 3.2 | Review Highways and<br>Transportation Technical<br>Guidance Note and<br>Appendices regarding<br>protection & provision of<br>trees & landscaping in<br>new development, road<br>construction & road<br>maintenance work | Strategic Transport/<br>Service Lead –<br>Transport Strategy +<br>City Transport/ Head<br>of City Transport | March 2021                   |  |
| 3.3 | Achieve net increase in<br>tree cover in city centre<br>through new public<br>realm schemes in line<br>with aims of Connected<br>Places Strategy  | City Transport/ Senior<br>Regeneration Officer  | Ongoing                      | Aiming to include<br>new street trees in<br>Westside Link and<br>Cleveland Boulevard<br>schemes                            |
| 3.4 | New trees to be planted<br>as part of new council<br>housing and housing<br>built by WV Living  | Housing/ Service<br>Manager – Housing<br>Development  | Ongoing                      |  |
| 3.5 | Work with landlords<br>within the City to<br>encourage prioritising of<br>native species in new<br>planting schemes   | Housing Service/<br>Service Manager –<br>Housing Strategy &<br>Policy + Management<br>Agents                | Ongoing from<br>October 2019 | To include Tenant<br>Management<br>Organisations and<br>Housing Associations   |
| 3.6 | Plant 100 trees to mark<br>the centenary of the<br>Housing Act, 1919  | Wolverhampton<br>Homes/<br>Neighbourhood<br>Services Manager  |                              | The Housing Act,<br>1919, also known as<br>the Addison Act, was<br>a key step in the<br>development of<br>council housing. |

| З. | Delivery | of New | Trees & | Woodland |
|----|----------|--------|---------|----------|
|----|----------|--------|---------|----------|

| Ref  | Action  | Lead Service<br>/Employee  | Timescale                | Comments  |
|------|---|--|--------------------------|---|
| 3.7  | Working in partnership<br>with City Council,<br>Wolverhampton Homes<br>will seek to implement<br>tree planting and<br>replacement<br>programme where<br>opportunities and<br>funding allow  | Wolverhampton<br>Homes/<br>Neighbourhood<br>Services Manager   |                          |   |
| 3.8  | Seek to continue to<br>work with 'Friends of<br>Parks' groups,<br>volunteers, other<br>community groups and<br>schools to help plant<br>new trees and<br>woodland in<br>partnership, where<br>possible, with other<br>organisations such as<br>the Woodland Trust and<br>Birmingham & Black<br>Country Wildlife Trust | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager   | Ongoing                  | Already some<br>schemes; seek to<br>develop further                                     |
| 3.9  | Negotiate funding of<br>highway trees through<br>Section 106<br>contributions   | City Planning/<br>Strategic Health Lead<br>(City Planning)   | Commencing<br>April 2019 | In consultation with<br>Open Space<br>Steering Group                                    |
| 3.10 | Working in partnership<br>will seek grants & other<br>funding to deliver tree<br>and woodland planting<br>programmes  | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | Commencing<br>April 2019 | With support of Open<br>Space Steering<br>Group and including<br>Wolverhampton<br>Homes |

# 4. Maintenance & future development of existing trees & woodlands

| Ref | Action   | Lead Service<br>/Employee  | Timescale            | Comments  |
|-----|--|--|----------------------|---|
| 4.1 | Seek to continue to<br>work with 'Friends of<br>Parks' groups,<br>volunteers, other<br>community groups and<br>schools to help<br>maintain and replant<br>existing trees and<br>woodland in<br>partnership, where<br>possible, with other<br>organisations such as<br>the Woodland Trust and<br>Birmingham & Black<br>Country Wildlife Trust | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager   | Ongoing              | Already some<br>schemes; seek to<br>develop further   |
| 4.2 | Street tree<br>replacement/ delivery<br>programme including<br>increasing tree stock<br>where possible   | Environmental<br>Services/ Direct<br>Works/ Arboriculture<br>Manager   | Ongoing              | Tree stock we have is<br>of varying age. Many<br>street trees are in<br>decline & in imminent<br>need of removal &, if<br>possible, replacement |
| 4.3 | Parks and open space<br>replacement/ delivery<br>programme including<br>increasing tree stock<br>where possible  | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager   | Ongoing              |   |
| 4.4 | Look to establish<br>equivalent of 'Friends<br>of Parks' groups to<br>help count & record<br>trees in streets and<br>open spaces including<br>observations of<br>general health  | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | From October<br>2019 | Build on existing<br>model of 'Friends of<br>Parks' groups for<br>parks and open<br>spaces  |

# 4. Maintenance & future development of existing trees & woodlands

| Ref | Action   | Lead Service<br>/Employee  | Timescale                    | Comments  |
|-----|--|--|------------------------------|---|
| 4.5 | Address implications of<br>case law established<br>by Witley Parish<br>Council v Cavanagh<br>(2018) for the current<br>four-year tree<br>inspection programme<br>for highway trees                         | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | To be advised                | Financial implications<br>of need to consider<br>two-year inspection<br>programme, including<br>trees not concurrently<br>covered by existing<br>programme, being<br>addressed separately     |
| 4.6 | Address implications of<br>case law established<br>by Witley Parish<br>Council v Cavanagh<br>(2018) for the current<br>maintenance<br>programme for trees<br>on highway land and in<br>parks & open spaces | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | To be advised                | Financial implications<br>of need to consider<br>enhanced<br>maintenance<br>programme, including<br>trees not concurrently<br>covered by existing<br>programme, being<br>addressed separately |
| 4.7 | Seek grants & other<br>funding for tree and<br>woodland inspection &<br>maintenance  | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager<br>+ Direct Works/<br>Arboriculture Manager | Commencing<br>April 2019     | With support of Open<br>Space Steering Group  |
| 4.8 | Work with landlords<br>within the City to<br>encourage prioritising<br>of native species in<br>replacement planting<br>schemes   | Housing Service/<br>Service Manager –<br>Housing Strategy &<br>Policy + Management<br>Agents                         | Ongoing from<br>October 2019 | To include Tenant<br>Management<br>Organisations and<br>Housing Associations  |
| 4.9 | Explore the<br>involvement of the<br>Land Trust in managing<br>trees and woodland<br>using experience of<br>Bilston Urban Village  | Environmental<br>Services/ Parks,<br>Landscapes &<br>Countryside Manager   | April 2020                   | Need to await Land<br>Trust involvement in<br>Bilston Urban Village<br>before we can<br>commence<br>assessment  |

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